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FISCAL IMPACT STATEMENT

LS 7322

BILL NUMBER: HB 1338

NOTE PREPARED: Apr 8, 2013

BILL AMENDED: Apr 8, 2013

SUBJECT: Charter School Administration.

FIRST AUTHOR: Rep. Behning

FIRST SPONSOR: Sen. Kruse

BILL STATUS: 2nd Reading - 2nd House

FUNDS AFFECTED: **GENERAL**
 DEDICATED
 FEDERAL

IMPACT: State & Local

Summary of Legislation: The bill does the following:

1. This bill provides that a charter school is eligible to receive a School Safety Grant.
2. The bill provides that a charter school will be able to use certain electronic meeting procedures.
3. The bill changes references to "sponsor" with "authorizer" in the charter school law and adds a definition of "education service provider".
4. The bill adds certain requirements to be contained in a proposal to establish a charter school pertaining to education service providers.
5. The bill adds various charter renewal requirements.
6. The bill provides that a charter contract may consist of more than one charter school.
7. The bill requires an authorizer to develop a charter school closure protocol.
8. The bill provides that a public audit of a charter school or organizer of a charter school is limited to the use of the public money received by the organizer of a charter school or the charter school.
9. The bill provides for the release to a charter school authorizer of certain covered records that are in the possession of the Department of Education (Department) or the State Board of Education (State Board) and concern a charter school.
10. The bill requires that the state pay directly to a charter school any federal or state aid attributable to a student with a disability attending the charter school.
11. The bill repeals a provision that requires the City-County Council of Indianapolis to approve a charter school authorized by the Mayor of Indianapolis. It establishes the Indianapolis Charter School Board.
12. The bill repeals a provision that provides a governing body must obtain approval from the Department before granting a charter in which more than 50% of the students in the school corporation will attend the charter school.

13. The bill requires the Department, with the approval of the State Board, to submit an annual report to the Budget Committee pertaining to virtual charter schools.
14. The bill provides that if an organizer of a charter school maintains an Internet web site for a charter school, the organizer shall publish the names of the charter school's governing body on the Internet web site. (Current law requires an organizer to publish the names of the governing body on the charter school's Internet web site.)
15. The bill requires charter school organizers to adopt and accurately implement a single, unified accounting system for charter school organizers as prescribed by the State Board and the State Board of Accounts.
16. The bill repeals a provision pertaining to accounting and financial reporting of charter schools.
17. The bill provides that a member of the State Charter Board may not be removed before the end of the member's full term by the member's appointing authority without cause. It provides that the State Charter Board must collectively possess strong experience and expertise in certain areas.
18. The bill provides that the Department's Internet web site must include a Charter School Annual Report.
19. The bill requires an authorizer to adopt national industry standards of quality charter school authorizing.
20. The bill provides that a charter school agreement must include a requirement that a charter school not remain in the lowest category or designation of school improvement in the third year after initial placement in the lowest category or designation.
21. The bill requires the State Board to provide an authorizer a hearing if the authorizer fails to close a charter school that does not meet the minimum standards in the charter agreement.
22. The bill provides that the State Board, after providing a hearing, may close the charter school at the end of the school year. (Current law provides that the charter school may be closed on a date set by the State Board.)
23. The bill provides that the State Board, after providing a hearing, may reduce the administrative fees that an authorizer may receive. (Current law provides that the administrative fees may be reduced by up to 50% of the amount of the administrative fees.) It provides that if an authorizer does not correct deficiencies that prohibit an authorizer from opening new charter schools, the State Board may, with a 2/3 vote, decommission the authorizer. The bill also provides that the decommissioned authorizer's charter schools have 150 days to apply for approval from the State Charter Board.
24. The bill provides for the voluntary relinquishment of authorizer status.
25. The bill provides that a virtual charter school is eligible to receive new charter school startup grants.
26. The bill makes conforming amendments.

Effective Date: Upon passage; July 1, 2013; January 1, 2014.

Explanation of State Expenditures: *Summary:* Most of the provisions in the bill could have a minor fiscal impact.

(1) Changing the reference from a charter school "sponsor" to a charter school "authorizer" should have no fiscal impact.

(2) The addition of the definition of "education service provider" and the addition of certain requirements to be included in a proposal to establish a charter school should have no fiscal impact.

(3) The addition of various charter renewal requirements could increase the administrative cost of renewing

a charter, but the cost is probably minor.

(4) Allowing charter schools to be eligible for a School Safety Grant could increase the demand for such grants. The increase is probably minor. The grants totaled about \$1 M for FY 2012.

(5) The DOE could incur some additional costs associated with providing electronic access or written copies of certain records needed by a charter school authorizer without charge to an authorizer. The increased cost would probably be minor. In CY 2013, there are about 72 charter schools enrolling about 32,298 students.

(6) The bill repeals the requirement for approval by the DOE for the creation of a new charter school if more than 50% of the students are enrolled in the new charter school instead of the school corporation where the charter school is located. This change should have no fiscal impact. Currently, no charter school has close to 50% of a school corporation's students.

(7) The bill requires the DOE to annually submit a report to the Budget Committee on virtual charter schools. The administrative impact of this requirement should be minor. The majority of the impact would probably be developing the format of the report and collecting data.

(8) Requiring that the Department's Internet website include a Charter School Annual Report could have some minor impact.

(9) Allowing the State Board of Education to determine if an authorizer is in compliance with national industry standards should have no fiscal impact.

(10) The bill requires the State Board of Education to provide an authorizer a hearing if the authorizer fails to close a charter school that does not meet the minimum standards in the charter school agreement. This change should have no fiscal impact. The State Board meets monthly and the hearing could be scheduled during a regularly scheduled meeting.

(11) The provision allowing the State Board of Education to close a charter school at the end of the school year instead of on the date set by the State Board should have no fiscal impact.

(12) The provision allowing the State Board of Education to decommission an authorizer or reduce the authorizer's administrative fees could have a minimal fiscal impact.

(13) The provision allowing charter schools of the decommissioned authorizer to apply to the Charter School Board for approval to continue operation could increase the Board's workload.

(14) The provision allowing an authorizer to voluntarily relinquish authorizer status should have not have a fiscal impact.

(15) Allowing virtual charter schools to receive New Charter School Startup Grants would increase the grant expenditures depending on the number of new virtual charter schools that are authorized in the future.

(16) The provision prohibiting a State Charter Board member from being removed before the end of their term without cause should have no fiscal impact.

(17) Requiring the State Charter Board to collectively possess strong experience and expertise in public and nonprofit governance, management, finance, public school leadership, higher education, school assessments, curriculum, instruction, and public education law should have no fiscal impact.

Explanation of State Revenues:

Explanation of Local Expenditures: The provisions of the bill and their potential impact are outlined below.

(1) Allowing a charter school contract to contain more than one charter school could reduce the cost to the authorizer of establishing new charter schools. The impact is probably minor.

(2) The requirement that an authorizer develop a charter school closure protocol could have some minor costs in establishing the protocol. There are currently eight charter school authorizers. The impact is probably minor and a one-time cost.

(3) Allowing charter schools to use the same electronic meeting procedures as school corporations may make it easier for a charter school to hold a meeting. The impact is probably minor.

(4) Specifying that a public audit of a charter school or organizer is limited to the public funds they receive could reduce the cost of audits, but the reduction is probably minor.

(5) The repeal of the provision that requires the City-County Council of Indianapolis to approve charter schools authorized by the Mayor might increase the number of charter schools in Indianapolis and decrease the administrative costs of charter school approval. The impact is probably minor.

(6) The bill repeals the requirement that a charter school submit a Charter School Annual Report to the DOE. Charter schools would still have to submit an annual report to the DOE like other public schools. The savings are probably minor.

(8) Requiring charter schools organizers to adopt and implement an accounting system as prescribed by the State Board and State Board of Accounts could increase cost to organizers when the system is implemented. The additional cost is unknown and would depend on the cost to transition to the new accounting system.

(9) The repeal of the provision requiring charter schools to have a single, unified accounting system as prescribed by the State Board of Accounts should have no fiscal impact. This is because charter schools are public schools and IC 20-39-1-1 requires all public school governing bodies to adopt a single, unified accounting system prescribed by the State Board of Accounts.

(10) Changing the definition of a school corporation to include charter school organizers and not charter schools for purposes of tuition support would shift tuition support from charter schools to the charter school organizers who would then be responsible for funding each charter school. For CY 2012, charter schools received about \$177.8 in tuition support.

(12) Including a provision in the charter school agreement that a charter school will not remain in the lowest performance category in the third year after initial placement in that category should have no fiscal impact.

(13) The creation of the Indianapolis Charter School Board should have a minor fiscal impact. The board

would consist of 9 members, 6 appointed by the Mayor of Indianapolis and 3 appointed by the President of the Indianapolis City-County Council. The mayor's office would provide staff to the board. The approval by the board would replace the required approval by the city-county council.

Explanation of Local Revenues: Allowing charter schools to be eligible to receive a School Safety Gant could increase revenue to charter schools.

State Agencies Affected: Department of Education; Board of Education; State Budget Agency.

Local Agencies Affected: City of Indianapolis.

Information Sources:

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